THIRD CONGRESS OF THE FEDERATED STATES OF MICRONESIA

SECOND REGULAR SESSION, 1983

CONGRESSIONAL BILL NO. 3-63, C.D.1,

AN ACT

To provide for the appointment, tenure, removal, salary, benefits, duties, and powers of the National Public Auditor of the Federated States of Micronesia; for the authorized types of audits and applicable audit standards; and for other purposes.

BE IT ENACTED BY THE CONGRESS OF THE FEDERATED STATES OF MICRONESIA:

- 1 Section 1. Short title. This act shall be known as the "National
- 2 Public Auditor Act of the Federated States of Micronesia."
- 3 Section 2. Definitions. As used in this act "public funds from
- 4 the National Government" means funds or reimbursements from the National
- 5 Government arising from the National tax revenues, including National
- 6 tax revenues shared with the States pursuant to article IX, section 5,
- 7 of the Constitution of the Federated States of Micronesia, and all
- 8 grants, subsidies, or contributions in the form of money, goods, or
- 9 services from any source which are received from the National Govern-
- 10 ment by appropriation law, or otherwise.
- 11 Section 3. Public Auditor-Appointment, tenure, removal, and
- 12 salary. The appointment, tenure, removal, and salary of the Public
- 13 Auditor for the National Government of the Federated States of Micro-
- 14 nesia shall be as follows:
- 15 (1) Appointment. The Public Auditor shall be appointed by
- 16 the President with the advice and consent of Congress.
- 17 (2) Tenure. The Public Auditor shall serve for a term of
- 18 4 years and until a successor is confirmed. An individual may be
- 19 reappointed for an additional term or terms with the advice and con-
- 20 sent of Congress.
- 21 (3) Removal. The Congress may remove the Public Auditor
- 22 from office for cause by a two-thirds vote. In the event of such

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1 removal, the Chief Justice shall appoint an Acting Public Auditor

- until a successor is confirmed.
- 3 (4) Salary. The first Public Auditor shall receive an annual
- salary of \$42,000. Any subsequent Public Auditor shall receive an
- annual salary of \$35,000. Such salary shall not be reduced during
- his term of office. In the event of removal or of a vacancy in the
- office, the successor shall be entitled to the salary attendant to the
- office as of the date of succession.
- Section 4. Benefits. At the time he is confirmed the Public 9
- 10 Auditor shall be entitled to all benefits, other than those covered
- by Public Law No. 3-16, as are available to all regular Government
- prime contract employees under the same terms and conditions which
- apply to members of the National Public Service System. 13
- 14 Section 5. Duties of the Public Auditor. The duties of the
- Public Auditor shall be as follows: 15
- (1) The Public Auditor shall inspect and audit transactions, 16
- accounts, books, and other financial records of every branch, depart-17
- ment, office, agency, board, commission, bureau, and statutory author-18
- ity of the National Government and of other public legal entities, 19
- 20 including, but not limited to, States, subdivisions thereof, and non-
- profit organizations receiving public funds from the National Govern-21
- 22 ment.
- 23 (2) The Public Auditor shall inspect and audit transactions,
- accounts, books, and other financial records associated with any 24
- project, program, and activity receiving funding in whole or in part

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1 from public funds of the National Government.

- 2 (3) The Public Auditor shall perform audits as otherwise
- 3 specifically required by statute.
- 4 (4) The Public Auditor shall have the discretion to perform
- 5 audits, or assist in the performance of audits, upon request by the
- 6 States.
- 7 (5) The Public Auditor shall have the exclusive audit juris-
- 8 diction over public funds of the National Government of the Federated
- 9 States of Micronesia, but he shall have the authority to contract for
- 10 independent auditing services to be performed under his supervision in
- 11 instances where specialized expertise is required, or where auditing
- 12 requirements are beyond the capacity of the Public Auditor's staff and
- 13 separate funding is available.
- 14 (6) The Public Auditor shall file a report at least once a
- 15 year with the Congress. The Public Auditor may file other reports at
- 16 such other times as he may determine. All reports of the Public Auditor
- 17 shall be made available to the public.
- 18 (7) The Public Auditor may submit recommendations with his
- 19 audit reports which shall be confined to matters within the juris-
- 20 diction of the Public Auditor, including compliance or noncompliance
- 21 with laws governing the expenditure of public monies, and the need for
- 22 amendments or new laws to secure the efficient expenditure of public
- 23 funds.
- 24 (8) The Public Auditor shall keep a complete and accurate
- 25 record or file of all audit reports, inspections, investigations,

- 1 releases, audit work papers, and other materials pertaining to the
- 2 work of the Office of the Public Auditor.
- 3 Section 6. Powers. The powers of the Public Auditor shall be
- 4 as follows:
- 5 (1) The Public Auditor may examine and inspect all books,
- 6 records, files, papers, documents, and all financial affairs of every
- 7 branch, department, office, agency, board, commission, bureau, and
- 8 statutory authority of the National Government, as well as other public
- 9 legal entities, including States and nonprofit organizations receiving
- 10 funds from the National Government.
- 11 (2) The Public Auditor may audit the records of any contrac-
- 12 tor performing public work on a cost-reimbursement-type contract for
- 13 the National Government of the Federated States of Micronesia to verify
- 14 the cost charged to the public contract. Any contractor performing
- 15 public work pursuant to a contract with the National Government of the
- 16 Federated States of Micronesia shall keep and maintain records adequate
- 17 to establish the validity of costs charged to the National Government.
- 18 (3) The Public Auditor may by subpoena summon persons to
- 19 appear at a reasonable time before him and administer oaths to such
- 20 persons. He may question such persons, under oath, regarding receipts
- 21 and expenditures of money and any other reasonable and relevant matters
- 22 necessary for the due execution of the duties vested in the Public
- 23 Auditor by this act.
- 24 (4) The Public Auditor may issue subpoena duces tecum within
- 25 a reasonable time requiring the production of books, records, documents,

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1 or other relevant financial papers or objects necessary for the

- 2 performance of his duties.
- 3 (5) Any subpoena or subpoena duces tecum issued under
- 4 the authority of the Public Auditor shall run in the name of the
- 5 Federated States of Micronesia and shall be addressed to the chief or
- 6 other officer of the Division of Security and Investigation of the
- 7 Office of the Attorney General of the National Government of the
- 8 Federated States of Micronesia. The subpoena or subpoena duces tecum
- 9 shall be signed by the Public Auditor and shall identify the witness
- 10 to be served or the books, records, documents, or other relevant
- 11 financial papers or objects to be produced together with a reference
- 12 to the account subject to inspection and audit.
- 13 (6) Any officer to whom such subpoena or subpoena duces
- 14 tecum is directed shall forthwith serve or execute the same upon
- 15 delivery thereof to him.
- 16 (7) Any person who willfully fails or refuses to appear
- 17 upon receiving service of a subpoena, or who willfully fails or refuses
- 18 to produce any books, records, documents, or other relevant financial
- 19 papers or objects designated in a subpoena duces tecum properly issued
- 20 by the Public Auditor, upon conviction thereof, shall be fined not more
- 21 than \$1,000, or imprisoned for not more than 1 year, or both. Failure
- 22 by the Public Auditor to comply in any material respect with the re-
- 23 quirements of this act shall relieve any person of the obligation to
- 24 appear or the obligation to produce designated materials, and such
- 25 failure shall be a defense in any proceeding against such person for

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- 1 punishment.
- 2 (8) Any person subject to a subpoena duces tecum shall have
- only those privileges against producing books, records, documents, or
- 4 other relevant financial papers or objects which are authorized under
- 5 the rules of evidence of the Supreme Court of the Federated States of
- 6 Micronesia, the Constitution of the Federated States of Micronesia,
- 7 the Trust Territory Bill of Rights, or other applicable law.
- 8 Section 7. Types of audits and audit standards. The types of
- 9 audits and applicable audit standards shall be as follows:
- 10 (1) Three types of audits may be performed:
- 11 (a) <u>Financial and compliance</u>. This type of audit deter-
- 12 mines whether the financial statements of an audited entity present
- 13 fairly the financial position and results of financial operations in
- 14 accordance with generally accepted accounting principles and whether
- 15 the entity has complied with laws and regulations that may have a
- 16 material effect upon the financial statements.
- 17 (b) Economy and efficiency. This type of audit deter-
- 18 mines whether an entity is managing and utilizing its resources economi-
- 19 cally and efficiently, the causes of inefficiencies or uneconomical
- 20 practices, and whether the entity has complied with laws and regula-
- 21 tions concerning economy and efficiency.
- 22 (c) Program results. This type of audit determines
- 23 whether the desired results or benefits established by the Congress
- 24 or other authorizing body are being achieved and whether the program
- 25 administrators have considered alternatives that might yield desired

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1	results at a lower cost.
2	(2) Any given audit or review may include one or more of
3	the objectives in subsection (1) in the reasonable exercise of the
4	Public Auditor's discretion.
5	(3) The Public Auditor shall perform audits in conformity
6	with generally accepted audit standards as established by the American
7	Institute of Certified Public Accountants.
8	Section 8. Effective date. This act shall become law upon
9	approval by the President of the Federated States of Micronesia or
10	upon its becoming law without such approval.
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13	July 20, 1984
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16	Tosiwo Nakayama
17	President Federated States of Micronesia
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